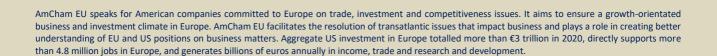


Consultation response

Unlawful extra-territorial sanctions – a stronger EU response



AmCham EU, Trade Committee Response to 'Unlawful extraterritorial sanctions – a stronger EU response (amendment of the Blocking Statute)' Consultation

Draft responses by members are highlighted in yellow. The Commission's consultation page can be found here.

* Field of activity or sector (if applicable)
Banking
Insurance
Market infrastructure operation (e.g. CCPs, CSDs, Stock exchanges)
Petrochemical
Energy
Space, defence and aeronautics
IT equipment
Medical equipment
Hospitality
Transportation
Construction
Chemicals
Mining
Other manufacturing
Other Other
Not applicable

*Please specify your activity field(s) or sector(s)

Business Association

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The Commission will publish the responses to this public consultation. You can choose whether you would like your details to be made public or to remain anonymous.

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I agree with the <u>personal data protection provisions</u>

1. Problem definition: Extra-territorial sanctions

Restrictive measures (sanctions) are an important tool of the Union's common foreign and security policy, through which the EU can act, notably to preserve peace and strengthen international security. While EU sanctions inherently

aim to affect policies or activities in non-EU countries, they are applicable only within the limits of the EU's jurisdiction. In other words, the obligations they impose are binding on EU and non-EU nationals or entities only when there is a legitimate nexus with the EU (for example, because they are located in the EU or doing business there).

By contrast, some other jurisdictions apply some of their sanctions extra-territorially, which means that they expect citizens and entities of third countries, including within the jurisdiction of EU Member States, to act in accordance with them.

As a matter of principle, the EU considers the extra-territorial application of sanctions contrary to international law.

Question 1. In your experience, how does the extra-territorial application of third-country sanctions affect the EU and its operators?

	(no negative impact)	(low negative impact)	3 (medium negative impact)	4 (high negative impact)	5 (very high negative impact)	Don't know - No opinion - Not applicable
Causes loss of jobs	Ø	0	0	0	0	0
Hampers EU operators' economic activity	•	•	©	•	•	•
Unduly favours non-EU competitors	•	•	•	•	•	100
Hinders exports to non-EU countries	•	0	•	0	•	10
Hinders imports from non-EU countries	•	•	•	•	•	100

Hinders intra- EU commerce	0	0	0	0	0	0
Disrupts supply chains	0	0	0	0	0	0
Threatens financial stability	re e	0	0	0	0	0
Has negative impacts on the provision of humanitarian aid			•		•	10
Has negative impacts on the provision of development aid	©	•	•	•	•	100
Discredits the EU's or its Member States' foreign policy	©	•	©	•	•	0
Has negative environmental impacts	0	0	0	0	0	©

Please specify in what other way(s) the extra-territorial application of third-country sanctions affect the EU and its operators:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Defining the territorial scope in a binary way, i.e. EU/non-EU is overly simplistic and ignores the reality in how many jurisdictions multinational companies operate. It envisages that each activity can be performed either wholly within or outside the EU and does not consider activities which are performed partly inside and partly outside the EU.

Please explain your answer to question 1:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

different laws in and outside the EU to co-exist in situations where activity is performed across borders.

The extra-territorial application of third-country sanctions affects the EU and its operators while hampering economic activity and growth. International companies spend vast amounts of time and resources mitigating the risks and complying with inherently contradictory rules in different jurisdictions. The resources spent on complying with rules like the Blocking Statute increase the cost of doing business in the EU, for both EU and non-EU firms. Such resources could under different circumstances be channeled to different avenues such as research and development and expansion of operations across the EU.

Expanding the scope of the regulations are not likely to alleviate regulatory burdens but only increase them and discourage companies in setting up operations in times of high geo-strategic tensions. The Blocking Statute is not an effective antidote for the reasons set out above. It would be preferable to find a way for the

Question 2. How significantly do extra-territorial sanctions affect your activity / your person?

- 1 No negative impact 2 Low negative impact
- 3 Medium negative impact4 High negative impact
- 5 Very high negative impact
- Don't know / no opinion / not applicable

Question 2.1 Please describe if possible the impact of extra-territorialsanctions on your activity / your person:

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

In the Financial Services sector, the number of persons / businesses that are subject to consideration as a result of the Blocking Statute are relatively low, however the impact is disproportionate due to the amount of resources dedicated to reviewing the matter, in practical terms it requires very senior and expensive resources given the potential legal consequences for not properly evaluating the risk.

Question 3. In your experience, to what extent are the following activities or sectors in the EU affected by extra-territorial sanctions?

	no negative effect)	2 (low negative effect)	(medium negative effect)	4 (high negative effect)	5 (very high negative effect)	Don't know - No opinion - Not applicable
Trade in goods	0	0	0	0	0	0
Trade in services	0	0	O	0	0	0
Investments (including foreign direct investments)	•	•	•	0	•	×
Procurement or sale of high technology goods	•	•	•	0	•	×

Financial services, including payment services and insurance	•	0	Ø	•	0	0
Energy sector	0	0	0	0	0	0
Telecommunications	0	0	0	0	0	0

Transport – aviation, maritime, etc.	0	0	0	0	©	©
Space, Defence and Aeronautics	•	•	•	0	0	3
Raw materials	0	0	0	0	0	0
Humanitarian aid	0	0	0	0	0	0
Development aid	0	0	0	0	0	0
Other	0	0	0	0	0	0

answer to question 3:
5000 character(s) maximum
including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
Please explain your answer to question 3:
5000 character(s) maximum
including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please specify to what other activity(ies) or sector(s) you refer in your

Question 4. In your experience, to what degree are the following sectors of the EU directly or indirectly affected by the extra-territorial application of sanctions?

	(no negative exposure)	(low negative exposure)	3 (medium negative exposure)	4 (high negative exposure)	5 (very high negative exposure)	Don't know - No opinion - Not applicable
Small and Medium Enterprises (SMEs)	•	•	3	0	0	0
Large corporations /groups	0	0	100	0	0	0
Businesses active in one EU Member State only	•	•	•	0	•	•
Businesses active in multiple EU Member States	0	©	×	0	0	0
Businesses active both within the EU and globally	0	0	©	0	0	0
Businesses mostly active globally	0	0	10	0	0	0

Importers (including providers of services)	0	0	©	©	0	0
Exporters (including providers of services)	•	©	rec	•	•	0
Network /infrastructure providers (for example, energy, telecommunications, financial, etc.)	©	©	©	•	•	•
Non-governmental operators	0	0	0	0	0	0
Other	0	0	0	0	0	O

Please specify to what other sector(s) you refer in your answer to question 4:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 4:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

The Blocking Statute could impact any type of business small or big operating in the EU, for example a small merchant selling cigars from a brand controlled by the Cuban government or other household goods that are directly or indirectly affiliated with a foreign government can be affected by these regulations. Large international firms providing services to individuals or small businesses are also put in a situation where they must evaluate the risks of adhering to contradictory rules set by different jurisdictions.

Question 5. In your opinion, through which of the following comparative advantages do non-EU countries apply sanctions extra-territorially to the EU?

	1 (play no role)	2 (play some role)	3 (play an important role)	Don't know - No opinion - Not applicable
Important currency of the imposing country	0	0	0	©
Important position of the imposing country on financial markets	0	•	•	
Strong technological advantage of the imposing country	0	•	•	
Imposing country having a monopoly/being the largest exporter of certain goods	0	•	0	•
Imposing country having a monopsony /being the largest importer of certain goods	0	•	•	•
Imposing country having a monopoly/being the largest provider of certain services	0	•	•	•
Strong political position	0	0	0	0
Others	0	0	0	0

Please specify to what other comparative advantage(s) you refer in your answer to question 5:

5000 character(s) maximum

cluding sp	paces and line	breaks, i.e. st	tricter than the	MS Word cha	aracters cou	nting method	d.
ease e	xplain you	ur answe	r to quest	ion 5:			
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5000 chara	acter(s) maxim	um	-		aracters cou	nting method	d.
5000 chara	acter(s) maxim	um	-		aracters cou	nting method	d.

Question 6. In your opinion/experience, in the past 5 to 10 years, have the negative effects of extra-territorial sanctions in the EU increased or decreased?

	d (increased significantly)	2 (increased somehow)	3 (neutral)	4 (decreased somehow)	5 (decreased significantly)	Don't know - No opinion - Not applicable
Effects on the EU as a whole	•	•	100	•	•	•
Effects on you / your activity	•	•	100	•	•	•

Please explain your answer to question 6:

5000 character(s) maximum

As far as we're aware very little has changed in this timeframe.

Question 7. Please list the most significant examples of extra-territorial sanctions that, in your view, had an impact on you, another EU operator or the EU economy:

	Affected person	Country imposing the sanction	Name of measure	Legislative v. regulatory	Description of effects	Date of adoption
Example 1						
Example 2						
Example 3						
Example 4						
Example 5						
Example 6						
Example 7						
Example 8						
Example 9						
Example 10						

2. Evaluation of existing EU legislation

The EU adopted the <u>blocking statute</u> in 1996. The purpose of the blocking statute is to protect operators active in the EU from being forced to comply with certain foreign extra-territorial measures. For example, certain operators active in the EU today are forced not to do business in certain sectors, even if that activity is perfectly legal under EU or national law. They risk hefty fines and risk losing access to the important foreign market of the country imposing those sanctions.

The blocking statute nullifies the legal effects in the EU of any judgment of a court or tribunal and of any decision of an administrative authority based on those extra-territorial sanctions (Art. 4); forbids EU persons from complying with a number of extra-territorial sanctions, unless authorised to do so (Art. 5); and allows EU persons to recover in court damages caused by those extra-territorial sanctions ('clawback' provision) (Art. 6).

Overall evaluation

Question 8. Please specify to what extent you agree with the statements below:

	1 (strongly disagree)	2 (rather disagree)	3 (neutral)	4 (rather agree)	5 (strongly agree)	Don't know - No opinion - Not applicable
The blocking statute has been successful in achieving its objective of protecting EU operators from abiding by the extraterritorial application of third-country sanctions		•	•	•	•	

The list of extra- territorial laws and regulations that the blocking statute protects against is clear	©	•		©	©	©
The list of extra- territorial laws and regulations that the blocking statute protects against is complete and /or updated sufficiently regularly	©	•	•	•	©	
The cost of complying with the blocking statute is appropriate		©	©	©	©	©

Action at EU-level by means of the blocking statute has brought added value compared to action solely at Member State-level.	•	•	•	•	•
--	---	---	---	---	---

Please explain your answer to question 8:

5000 character(s) maximum

We strongly disagree with the statement that the Blocking Statute has been successful in achieving its objective of protecting EU operators. It has put EU residents in an impossible position where they either commit a criminal offence (in the EU) or they do something which causes their employer to break the law (in a third country). We also strongly disagree that the cost of compliance is proportionate, the resources required to consider cases relevant to the Blocking Statute are significant and disproportionate.

Prohibition to comply

EU operators are prohibited from complying with the laws and regulations specified in the Annex of the blocking statute.

Question 9. Do you find that this prohibition to comply achieved the objective of protecting EU operators from the effects of the extra-territorial application of third-country sanctions?

1	Stro	nal	v d	icac	ıroo
1 -	Stro	mqi	y a	ısac	ree

- 2 Rather disagree
- 3 Neutral
- 4 Rather agree
- 5 Strongly agree
- Don't know / no opinion / not applicable

Please explain your answer to question 9, in particular by listing the reasons /factors that did or did not contribute to the achievement of the objective:

5000 character(s) maximum

We strongly disagree with the statement that the Blocking Statute has been successful in achieving its objective of protecting EU operators. It has put EU residents in an impossible position where they either commit a criminal offence in the EU or they act in a way causes their employer to break the law in a third country and face the consequences. Employees should not be put in such a position and the rules need to be adjusted to protect them and not force them into a difficult situation with their employers.

Question 10. Do you find that this prohibition to comply is the most efficient means of achieving the objective of protecting EU operators from the effects of the extra-territorial application of third-country sanctions?

- 1 Strongly disagree
- 2 Rather disagree
- 3 Neutral

4 - Rather agree
5 - Strongly agree
Don't know / no opinion / not applicable
Please explain your answer to question 10:
5000 character(s) maximum
We strongly disagree, the instrument is not sufficiently refined and does not consider situations in which individuals/entities have one foot in the EU and another foot outside of the EU.
Authorisation procedure
If EU operators consider that non-compliance with a requirement or prohibition based on the specified foreign laws would seriously damage their interests or the interests of the Union, they can apply to the European Commission for an authorisation to comply with those laws (so-called 'authorisation procedure').
Question 11. Have you applied to the European Commission for an
Question 11. Have you applied to the European Commission for an authorisation to comply with those laws?
authorisation to comply with those laws?
authorisation to comply with those laws? O Yes
authorisation to comply with those laws? Yes No but I am considering doing so
 authorisation to comply with those laws? Yes No but I am considering doing so No and I do not plan to do so Don't know / no opinion / not applicable
authorisation to comply with those laws? Yes No but I am considering doing so No and I do not plan to do so Don't know / no opinion / not applicable Question 11.1 Do you find that the criteria for the assessment of an
authorisation to comply with those laws? Yes No but I am considering doing so No and I do not plan to do so Don't know / no opinion / not applicable Question 11.1 Do you find that the criteria for the assessment of an authorisation request (as described in Regulation 2018/1101) are sufficiently
authorisation to comply with those laws? Yes No but I am considering doing so No and I do not plan to do so Don't know / no opinion / not applicable Question 11.1 Do you find that the criteria for the assessment of an authorisation request (as described in Regulation 2018/1101) are sufficiently clear?
authorisation to comply with those laws? Yes No but I am considering doing so No and I do not plan to do so Don't know / no opinion / not applicable Question 11.1 Do you find that the criteria for the assessment of an authorisation request (as described in Regulation 2018/1101) are sufficiently

- 3 Neutral
- 4 Rather agree
- 5 Strongly agree
- Don't know / no opinion / not applicable

Please explain your answer to question 11.1:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

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0 character(s ding spaces		i.e. stricter than th	e MS Word charac	cters counting me	thod.	
estion 11	.3 Do you c	onsider the	authorisatio	n procedure	:	
	1	2	3	4	5	Don't kn
	(strongly disagree)	(rather disagree)	(neutral)	(rather agree)	(strongly agree)	
Timely	0	0	0	0	0	0
Efficient	0	0	0	0	0	0
Solved the issue	0	0	0	0	0	0
Other	0	0	0	0	0	0
	: f l				on procedu	"

Please explain your answer to question 11.3:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 11.1 What is the reason for not applying for an authorisation?

	1 (strongly disagree)	2 (rather disagree)	3 (neutral)	4 (rather agree)	5 (strongly agree)	Don't know - No opinion - Not applicable
Not useful in general	•	•	•	•	•	3
Not timely enough	•	•	•	•	•	2
Unclear whether the prohibition of the blocking statute applied to my situation	©	©	©	©	©	©
The issue was only temporary and was solved	•	©	•	©	•	<u>©</u>
Too costly	0	0	0	0	0	0

Decided not to apply following a cost/benefit analysis	•	•	•	•	©	◙
Other	0	0	0	0	0	0

Please specify to what other reason(s) you refer in your answer to question

duestion 13. Do you think that the non-recognition of foreign judgments of decisions achieved the objective of protecting EU operators from the effects
of the extra-territorial application of third-country sanctions?
□ 1 - Strongly disagree
2 - Rather disagree
3 - Neutral
4 - Rather agree
5 - Strongly agree
Don't know / no opinion / not applicable
Please explain your answer to question 13:
5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
Thorating spaces and time breaks, i.e. stricter than the We Word characters counting method.
Question 13.1 If do think the non-recognition of foreign judgments of decisions did achieve that objective, have you been in a situation where this prohibition benefited you or are you aware of a case in which this provision provided a benefit to an EU operator? 5000 character(s) maximum
decisions did achieve that objective, have you been in a situation where this prohibition benefited you or are you aware of a case in which this provision provided a benefit to an EU operator?
decisions did achieve that objective, have you been in a situation where this prohibition benefited you or are you aware of a case in which this provision provided a benefit to an EU operator? 5000 character(s) maximum
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decisions did achieve that objective, have you been in a situation where this prohibition benefited you or are you aware of a case in which this provision provided a benefit to an EU operator? 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method. Recovery of damages EU operators can recover damages, including legal costs, arising from the application of the listed extra-territorial legislation from the individuals, legal persons or entities causing them.
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2 - Rather disagree
3 - Neutral
4 - Rather agree
5 - Strongly agree
Don't know / no opinion / not applicable
Please explain your answer to question 14:
5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
Question 15. In your opinion, is this provision (the possibility to recover
damages) easy to trigger?
1 - Strongly disagree
2 - Rather disagree
□ 3 - Neutral
4 - Rather agree
5 - Strongly agree
Don't know / no opinion / not applicable
Please explain your answer to question 15:
5000 character(s) maximum
including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
Question 15.1 Why you think this provision is not easy to trigger?
I do not want to endanger my business/contractual relations
I cannot seize assets of foreign countries
I cannot locate seizable assets in the EU
The procedure is too long
It is not clear whom I can sue

Other
Don't know / no opinion / not applicable
Please specify for what other reason(s) you think this provision is not easy to
trigger:
5000 character(s) maximum
including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
Question 16. Is this provision (the possibility to recover damages) detailed
enough to allow operators to rely on it?
1 - Strongly disagree
2 - Rather disagree
3 - Neutral
4 - Rather agree
5 - Strongly agree
Don't know / no opinion / not applicable
Please explain your answer to question 16:
5000 character(s) maximum
including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Notifications

EU operators must communicate to the European Commission directly or through the competent authorities of the Member States, within 30 days from the date on which it obtained such information, when the laws specified in the Annex of the blocking statute affect their economic and/or financial interests. EU operators can notify the Commission by email, letter or phone. Since August 2018, the Commission has received on average 24 notifications per year.

Question 17. Do you think the obligation to notify is relevant to achieve the objective of protecting EU operators from the effects of the extra-territorial application of third-country sanctions?

	1 - Strongly disagree
0	2 - Rather disagree
0	3 - Neutral
0	4 - Rather agree
0	5 - Strongly agree
0	Don't know / no opinion / not applicable
Dloc	so explain your answer to question 17:
	se explain your answer to question 17: Discharacter(s) maximum
	ding spaces and line breaks, i.e. stricter than the MS Word characters counting method.
Que	stion 18. Do you think that the administrative burden resulting from the
	stion 18. Do you think that the administrative burden resulting from the gation to notify is proportionate to the negative effects of the extra-
obli	gation to notify is proportionate to the negative effects of the extra-
obli	gation to notify is proportionate to the negative effects of the extratorial application of sanctions?
obli terri	gation to notify is proportionate to the negative effects of the extra- torial application of sanctions? 1 - Strongly disagree
obli terri	gation to notify is proportionate to the negative effects of the extra- torial application of sanctions? 1 - Strongly disagree 2 - Rather disagree
obli	gation to notify is proportionate to the negative effects of the extra- torial application of sanctions? 1 - Strongly disagree 2 - Rather disagree 3 - Neutral
obli terri	gation to notify is proportionate to the negative effects of the extra- torial application of sanctions? 1 - Strongly disagree 2 - Rather disagree 3 - Neutral 4 - Rather agree
obli terri	gation to notify is proportionate to the negative effects of the extratorial application of sanctions? 1 - Strongly disagree 2 - Rather disagree 3 - Neutral 4 - Rather agree 5 - Strongly agree
obli terri	gation to notify is proportionate to the negative effects of the extra- torial application of sanctions? 1 - Strongly disagree 2 - Rather disagree 3 - Neutral 4 - Rather agree
obli terri	gation to notify is proportionate to the negative effects of the extratorial application of sanctions? 1 - Strongly disagree 2 - Rather disagree 3 - Neutral 4 - Rather agree 5 - Strongly agree
obli terri	gation to notify is proportionate to the negative effects of the extratorial application of sanctions? 1 - Strongly disagree 2 - Rather disagree 3 - Neutral 4 - Rather agree 5 - Strongly agree Don't know / no opinion / not applicable
obli terri	gation to notify is proportionate to the negative effects of the extratorial application of sanctions? 1 - Strongly disagree 2 - Rather disagree 3 - Neutral 4 - Rather agree 5 - Strongly agree Don't know / no opinion / not applicable see explain your answer to question 18, including by providing an
terri	gation to notify is proportionate to the negative effects of the extratorial application of sanctions? 1 - Strongly disagree 2 - Rather disagree 3 - Neutral 4 - Rather agree 5 - Strongly agree Don't know / no opinion / not applicable see explain your answer to question 18, including by providing an mation of the cost of compliance for you (for example, hours spent on a

Role of National Competent Authorities

Member States are responsible for the enforcement of the obligations contained in the blocking statute. They also set the penalties for breaches of the Regulation.

Question 19. Each Member State determines the penalties for breaches of the b l o c k i n g s t a t u t e .

In your opinion, is it an efficient way of enforcing the blocking statute?
1 - Strongly disagree
2 - Rather disagree
3 - Neutral
4 - Rather agree
5 - Strongly agree
Don't know / no opinion / not applicable
Please explain your answer to question 19: 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 20. In your opinion, is it efficient to have Member States, instead of the EU, enforce the following provisions of the blocking statute?

	disagree - EU-level more efficient)	2 (rather disagree)	3 (neutral)	4 (rather agree)	5 (strongly agree - Member State-level more efficient)	Don't know - No opinion - Not applicable
Obligation to notify (including sanctions for lack of notification)	•	©		•	•	•
Prohibition to comply with the listed extra- territorial laws and regulations	•	•		•	•	•
Non- recognition of foreign decisions	©	0		0	©	0

Recovery of damages	•	•	10	•	•	•
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Please explain your answer to question 20:

000 character(s) maximum	
cluding spaces and line breaks, i.e. stricter than the MS Word characters counting method.	

3. Policy intervention

The objective of this initiative, announced in the <u>Commission's Communication 'The European economic and financial system: fostering openness, strength and resilience'</u> of 19 January 2021 is to amend the blocking statute in order to

- a. **further deter and counteract** the unlawful extra-territorial application of third-country sanctions to EU operators, by taking additional commercial, capital market or other measures to protect EU operators
- b. **streamline** the application of the current provisions, as well as **reduce the administrative burden** required for compliance with the Regulation

This initiative could take the form of an amending regulation, or of a regulation repealing and replacing the blocking statute. In either case, a number of policy options will be explored

- with regard to objective a) (further deter and counteract extra-territorial sanctions), the possibly revised regulation could provide the European Commission with powers to apply deterrent and counteracting measures against third countries unlawfully applying extra-territorial sanctions, or operators benefiting from the application of extra-territorial sanctions in the EU. This could take the form of commercial restrictions or measures in the field of judicial cooperation in civil matters, as well as exclusion/restrictions from access to the EU capital markets, EU public tenders, or even visa limitations for individuals. Further, the proposed regulation could envisage the provision of financial or other types of support to EU operators willing to engage in trade that is prohibited by such extra-territorial sanctions of third countries but not prohibited by Union law
- with regard to objective b) (streamline the application of the blocking statute as well as reduce the administrative burden), the possibly revised regulation could simplify compliance, as appropriate, through: streamlined processing for authorisation requests, including a review of the information required to process the authorisation request; clarifications of the prohibition to comply with unlawful extra-territorial sanctions of third countries, including possible measures tailored to strategic sectors

This section of the questionnaire discusses the extent of the policy intervention outlined above and its potential impact.

Further deter and counteract extra-territorial sanctions

Question 21. Do you think that the European Commission should introduce additional measures aimed to further deter and counteract extra-territorial sanctions?

	1 (strongly disagree)	2 (rather disagree)	3 (neutral)	4 (rather agree)	5 (strongly agree)	Don't know - No opinion - Not applicable
Additional deterrent measures, which means to dissuade third countries from applying sanctions extra- territorially		•	•	•	©	•
Additional counteracting measures, which means to act against the extra- territorial application of sanctions by third countries in order to		©	©	©	©	•

reduce their effects on EU operators						
Other	0	0	0	0	0	0

Please specify to what other additional measures(s) you refer in your answer to question 21:

5000 character(s) maximum	
cluding spaces and line breaks, i.e. stricter than the MS Word characters counting method.	

Please explain your answer to question 21:

5000 character(s) maximum

We would not want to see additional measures as such a step would realistically increase the cost of ensuring compliance with applicable laws. However, we would like to see the existing legislation refined to address the difficult positions that EU residents and employees find themselves put in.

Question 21.1 If you think that there is a need for additional measures, which of the following deterrent or counteracting measures, affecting sectors of, or operators from, the third country imposing the extra-territorial sanctions, should be added to the Regulation in your view?

		_				
	1 (strongly disagree)	2 (rather disagree)	3 (neutral)	4 (rather agree)	5 (strongly agree)	Don't know - No opinion - Not applicable
Targeted commercial restrictions, including limitations to access the EU market or to be granted EU certifications	•	©	•	•	•	
(Partial) exclusion of non-EU operators from the EU financial market	•	•	•	•	•	10
Blacklisting certain non-						

EU operators that comply with extra- territorial sanctions			•	•	•	
Exclusion from the EU public procurement market	•				•	100
Restrictions on the free movement of capital between the EU and the third country concerned	•	•	•	•	•	1 2
Visa restrictions for business trips	0	0	0	0	©	1
Higher financial penalties for the breach of the blocking statute		•	•	•	•	

Possibility to claim punitive damages (including against foreign sovereign assets)	©	©	•	•	•	
Legal support for operators entangled in foreign legal proceedings	©	©	•	•	•	100
Financial compensation to defray the cost of operating in a sanctioned environment	©	•	©	©	©	<u></u>
Other	0	0	0	0	0	0

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Dlooc	o explain your answer to guestion 21.1:
	e explain your answer to question 21.1:
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	ion 21.2 If you think that there is a need for additional measures, to whom
	ion 21.2 If you think that there is a need for additional measures, to whom d the additional deterrent or counteracting measures, affecting sectors
shoul	-
shoul of, or	d the additional deterrent or counteracting measures, affecting sectors operators from, the third country imposing the extra-territorial sanctions,
shoul of, or be ad	d the additional deterrent or counteracting measures, affecting sectors operators from, the third country imposing the extra-territorial sanctions, dressed in your view?
shoul of, or be ad	d the additional deterrent or counteracting measures, affecting sectors operators from, the third country imposing the extra-territorial sanctions, dressed in your view? Certain sectors of the third country's economy
shoul of, or be ad	d the additional deterrent or counteracting measures, affecting sectors operators from, the third country imposing the extra-territorial sanctions, dressed in your view?
shoul of, or be ad	d the additional deterrent or counteracting measures, affecting sectors operators from, the third country imposing the extra-territorial sanctions, dressed in your view? Certain sectors of the third country's economy
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Please specify to what other additional measures(s) you refer in your answer

Please explain your answer to question 21.2:

5	000 character(s) maximum
inc	cluding spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 21.3. If you think that there is a need for additional measures, should the additional deterrent or counteracting measures, sectors of, or operators from, affecting the third country imposing the extra-territorial sanctions, be taken at EU or national level?

	EU level	Both EU- and Member State- level	Member State- level	Don't know - No opinion - Not applicable
Targeted commercial restrictions, including limitations to access the EU market or to be granted EU certifications	•	•	•	×
(Partial) exclusion of non-EU operators from the EU financial market	•	•	•	
Blacklisting certain non-EU operators that comply with extra-territorial sanctions	0	0	0	
Exclusion from the EU public procurement market	•	•	•	
Restrictions on the free movement of capital between the EU and the third country concerned	•	•	•	×
Visa restrictions for business trips	0	0	0	0
Higher financial penalties for the breach of the blocking statute	0	0	0	•
Possibility to claim punitive damages (including against foreign sovereign assets)	0	0	0	
Legal support for operators entangled in foreign legal proceedings	0	0	0	3

Financial compensation to defray the cost of operating in a sanctioned environment	0	0	0	
Other	0	0	0	0

Please specify to	what other	additional	measures(s)	you refer	in your	answer
to question 21.3:						

مناه بياه من	character(s) maximum
includir	ng spaces and line breaks, i.e. stricter than the MS Word characters counting method.
Dlose	e explain your answer to question 21.3:
	character(s) maximum
	ng spaces and line breaks, i.e. stricter than the MS Word characters counting method.
	g -p
	tion 21.4 If you think that there is a need for additional measures, how
shoul	d the additional deterrent or counteracting measures, affecting sectors
of, or	operators from, the third country imposing the extra-territorial
sanct	
Please s	ions, be imposed?
	ions, be imposed? select as many answers as you like
	•
	•
	Automatically, when an operator active in the EU complies with third country
	Automatically, when an operator active in the EU complies with third country sanctions applied extra-territorially to the EU
	Automatically, when an operator active in the EU complies with third country sanctions applied extra-territorially to the EU Automatically, when a third country imposes sanctions extra-territorially on the
	Automatically, when an operator active in the EU complies with third country
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S 	Automatically, when an operator active in the EU complies with third country sanctions applied extra-territorially to the EU Automatically, when a third country imposes sanctions extra-territorially on the EU Sy request of an injured EU operator
	Automatically, when an operator active in the EU complies with third country sanctions applied extra-territorially to the EU Automatically, when a third country imposes sanctions extra-territorially on the EU By request of an injured EU operator At the initiative of the European Commission
	Automatically, when an operator active in the EU complies with third country sanctions applied extra-territorially to the EU Automatically, when a third country imposes sanctions extra-territorially on the EU Sy request of an injured EU operator

in your answer to question 21.4:
5000 character(s) maximum
including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
Please explain your answer to question 21.4:
5000 character(s) maximum
including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
Question 21.5 If you think that there is a need for additional measures, how
quickly should the additional deterrent or counteracting measures b
imposed?
Immediately
As soon as the first negative effects on EU operators are reported
Timely
Timing does not matter
Don't know / no opinion / not applicable
Other Other
Please specify to what other timing you refer in your answer to question 21.5
5000 character(s) maximum
including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
Please explain your answer to question 21.5:
5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please specify to what other way(s) of imposing additional measures you refer

Question 21.6 If you think that there is a need for additional measures, following should the additional deterrent or counteracting measures be imp	
For a fixed duration	
For as long as the breach of the blocking statute continues	
For as long as the non-EU country applies those sanctions extra-territo	riallv
Other	,
Don't know / no opinion / not applicable	
Please specify for what other duration should the additional measu	res be
mposed:	
5000 character(s) maximum	
including spaces and line breaks, i.e. stricter than the MS Word characters counting method.	
Please explain your answer to question 21.6:	
5000 character(s) maximum	
including spaces and line breaks, i.e. stricter than the MS Word characters counting method.	

Streamline the application of the blocking statute and reduce the administrative burden

Question 22. Please indicate the areas and provisions in the blocking statute Regulation where policy action would be most needed to streamline its functioning;

	(no policy action needed)	(little need for policy action)	3 (neutral)	4 (policy action could be considered)	5 (policy action strongly needed)	Don't know - No opinion - Not applicable
Notification of effects of extra- territorial sanctions		•		•	•	(
Prohibition to comply with extra- territorial sanctions	•	•	•	•	•	10
Authorisation to comply with certain extra- territorial sanctions	•	•	•	•	©	0
Non- recognition of foreign						

judgments giving effect to the extra- territorial sanctions	©	•	•	•	©	
Damages ('clawback') clause	©	0	0	0	0	Ø
Penalties	0	0	0	0	0	0
Exchange of information between the European Commission and the EU national authorities	©	©	©	©	•	©
Other	0	0	0	0	0	0

Please specify to what other area(s) and provision(s) you refer in your answer to question 22:

50	000 character(s) maximum
incl	luding spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please explain your answer to question 22:

5000 character(s) maximum

A process to grant an authorizsation to comply certain extra- territorial sanctions would diminish the regulatory burden many companies experience as a result of the Blocking Statute.

Question 23. Regarding the prohibition to comply with extra-territorial sanctions (please refer to the evaluation section), how should the prohibition be streamlined?

	1 (strongly disagree)	2 (rather disagree)	3 (neutral)	4 (rather agree)	5 (strongly agree)	Don't know - No opinion - Not applicable
Further clarify the laws and regulations contained in the Annex	•	•	•	•	•	100
Exclude certain sectors (or operators) of the EU Single Market from this prohibition, after consultation with stakeholders	•	•	•	•	©	•

Substitute the prohibition to comply with an alternative measure (please explain)	•	©	•	•	©	
Other	0	0	0	0	0	0

	y in what other way(s) should the prohibition be streamlined:
5000 character(s)	
including spaces ar	nd line breaks, i.e. stricter than the MS Word characters counting method.
Please explair	n your answer to question 23:
5000 character(s)	maximum
including spaces ar	nd line breaks, i.e. stricter than the MS Word characters counting method.
-	in your answer to question 23, specifying the sectors of the rket that should be excluded: maximum
	ctors that their inherent business models depend on having one leg in the EU and another in a
	US would do a great deal to ease the business burden many transatlantic companies face. The payments sector where an EU legal entity acquires transactions that are then processed
verseas. This is also	relevant for different manufacturing and advanced technologies sectors that are often
	der very heavy pressure to limit their exposure to different third countries that are deemed
ostile by their host c	ountries.

Ву

Question 24. How should the current authorisation procedure be streamlined?

	1 (strongly disagree)	2 (rather disagree)	3 (neutral)	4 (rather agree)	5 (strongly agree)	Don't know - No opinion - Not applicable
Automatic approval of request after expiry of a deadline (if the Commission /interested parties do not oppose the request within a set deadline, or if the Commission does not request further information within a set deadline, the authorisation is approved automatically)			•			

Automatic authorisation, if certain objective criteria are met	©	•	•	•	•	©
More stringent conditions to grant authorisations	•	•	•	•	•	©
More detailed criteria for the assessment of authorisation requests	•	•		•	•	©
No need to change the current authorisation procedure	•	•	•	•	•	©
Other	0	0	0	0	0	O

Please specify to what other way(s) of streamlining the current authorisation procedure you refer in your answer to question 24:

5000 character(s) maximum	
including spaces and line breaks, i.e. stricter than the MS Word characters counting method.	
Please explain your answer to question 24:	
5000 character(s) maximum	
including spaces and line breaks, i.e. stricter than the MS Word characters counting method.	

Question 25. How should notification obligations be streamlined?

	1 (strongly disagree)	2 (rather disagree)	3 (neutral)	4 (rather agree)	5 (strongly agree)	Don't know - No opinion - Not applicable
Establish a minimum amount of information to be notified	•	•	•	•	•	©
Greater automation of notifications, including by digitalisation	©	•	•	•	•	•
A notification automatically becomes an authorisation request, if requested by the notifying party and without need to file an additional request	•	•	•	•	•	©

Notifications should be made public, and be a precondition to requesting an authorisation	•	•	•	•	•	©
A notification should be a precondition for other rights conferred by the blocking statute (for example, authorisation requests and actions under the damages ('clawback') clause)						(
Other	0	0	0	0	0	0

Please specify to what other way(s) of streamlining the notification obligations you refer in your answer to question 25:

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
Diagon avalois valus analyses to guarties 25.
Please explain your answer to question 25:
5000 character(s) maximum
5000 character(s) maximum

Question 26. How should penalties for the breach of the obligations in the Regulation be streamlined?

	1 (strongly disagree)	2 (rather disagree)	3 (neutral)	4 (rather agree)	5 (strongly agree)	Don't know - No opinion - Not applicable
Harmonise penalties across the EU	•	•	•	•	•	10
Limit penalties to administrative fines, but establish those at an appropriate level to be dissuasive	•	•	•	•	©	©
Provide the Commission with powers to impose penalties	©	•	•	•	©	©
Other	0	0	0	0	0	0

nctioning of the Regulation? On character(s) maximum	
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nctioning of the Regulation? On character(s) maximum	
	4.
Likely impact of a policy intervention or no inter	vention

In this scenario, the EU continues to exercise only the existing options. These include the current <u>Council Regulation</u> (EC) No. 2271/96 ('blocking statute'), diplomatic means and the possibility, under certain conditions, for the European Parliament and the Council of the EU to act on the basis of Article 207 of the Treaty on the Functioning of the EU.

Please specify to what other way(s) of streamlining penalties for the breach

67

Since trade measures are taken exclusively at EU level, Member States cannot act in this respect. Measures in the area of capital and payments, freedom, security and justice, and judicial cooperation in civil matters involve competences shared between the EU and its Member States.

Question 28. How likely are the following effects to materialise, should the EU choose not to make any policy intervention?

	1 (not likely at all)	2 (rather not likely)	3 (neutral)	4 (rather likely)	5 (very likely)	Don't know - No opinion - Not applicable
Avoid economic harm or other costs to the EU	0	•	100	•	•	0
Avoid the risk of negative impact on relations with non-EU countries (political or economic)	•	©		•	©	•
Leave open the possibility for a new policy intervention at a later stage	•	©	©	©	•	•
Reduce the effectiveness of the EU's foreign policy and of its open strategic autonomy	•	©	©	©	©	•
Threaten the integrity of the EU Single Market and its financial system	•	•	©	•	•	•

Lead to more extra-territorial application of sanctions by third countries as a result of the failure to deter	•	•		•	•	•
Cause direct costs to your activity	•	0	×	•	0	•
Cause indirect costs to your activity, including loss of business opportunities	©	•	10	•	•	©
Cause difficulties to access foreign markets resulting in a competitive disadvantage vis-à-vis foreign companies	•	•		•	©	•
Cause direct or indirect costs to consumers	0	0	×	0	0	©
Hampers humanitarian activity	0	0	×	0	0	0
Hampers the provision of development aid	0	0	1	0	0	0
Lead to the EU's values not being defended sufficiently	0	•	<u></u>	•	•	0

Cause other effects, including social, environmental, affecting fundamental rights, administrative simplification or burden, etc. (please comment in the section below and provide evidence, including quantitative data)			<u></u>			
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Please explain your answer to question 28:

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counti	ng method.

Policy intervention in the form of a revision of the blocking statute

This scenario refers to the various policy measures outlined in questions 21 to 27 (section 3).

Question 29. How likely are the following benefits to materialise, should the EU proceed with a revision of the blocking statute?

	1 (not likely at all)	2 (rather not likely)	3 (neutral)	4 (rather likely)	5 (very likely)	Don't know - No opinion - Not applicable
A dissuasive effect towards non-EU countries applying		©	©	•	•	•

sanctions extra- territorially						
Further counteracting extra-territorial sanctions		0	0	0	0	0
Protecting EU economic interests (in general and in concrete cases)	©	•	•	•	•	1 2
Preserving and promoting international trade, investment, and other business opportunities with non-EU countries	•		•	•	•	
Increasing the resilience of EU operators engaged in lawful international trade and/or movement of capital, as well as related commercial activities		©	©	©		©
Reducing the administrative burden required for compliance with the Regulation		©	©	©	©	
Projecting the EU as a credible	0	0	•	•	•	0

geopolitical actor						
Facilitating the provision of humanitarian aid	0	•	•	•	0	D
Facilitating the provision of development aid		•	•	•	•	D
Enhancing the EU's open strategic autonomy		•	•	•	•	D
Reducing the EU's vulnerability to external economic threats	•	•	•	•	•	ø
Not precluding the (simultaneous) use of diplomatic means	©	©	©	©	•	Ø
Other benefits, including social, environmental, affecting fundamental rights, administrative simplification or burden	•	•	•	•	•	Ø

Please specify to what other benefit(s) you refer in your answer to question 29:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 30. How likely are the following negative effects to materialise, should the EU proceed with a revision of the blocking statute?

	1 (not likely at all)	2 (rather not likely)	3 (neutral)	4 (rather likely)	5 (very likely)	Don't know - No opinion Not applicabl
It does not effectively protect EU operators from the effects of the extra-territorial application of third-country sanctions			•	•	•	•
Harms political relations with the non-EU countries imposing the sanctions	©	©	100	•	•	•
Harms economic relations with the non-EU countries imposing the sanctions	©	©	•	10	•	•

Direct or indirect costs for EU business and consumers if countermeasures are applied by the non-EU country imposing sanctions (such as large companies having exposure to third countries imposing those extra-territorial sanctions)						
Negative effects on economic operators or nationals of third countries that are active in the EU	•	•	•	•	1 2	
Negative effects on the provision of humanitarian aid	©	©	•	•	0	Ø
Negative effects on the provision of development aid	0	0	0	0	0	
Other costs or negative impacts, including social, environmental, affecting fundamental rights, administrative simplification or burden						©

Please specify to what other costs or negative impact(s) you refer in your answer to question 30:

5000 character(s) maximum cluding spaces and line breaks, i.e. stricter than the Ma	S Word characters counting method
icluding spaces and line breaks, i.e. stricter than the ivi-	5 word characters counting method.
lease explain your answer to question to the structure of	
5. Compatibility with other ins	truments

As unlawful extra-territorial third-country sanctions could potentially also be applied with coercive effect, there is a potential partial overlap between problems identified by this initiative and those identified in the <u>Commission's initiative for an anti-coercion instrument</u>. The instrument under consideration should aim first of all to deter, and only where needed to counteract, coercive practices by non-EU countries unduly interfering in the EU's or Member States' policy choices. The Commission aims to adopt a legislative proposal by the end of 2021.

Question 31. How should the amended blocking statute and the anti-coercion instrument (ACI) interact with each other to foster the EU's open strategic autonomy?

- No need for the two instruments to interact, as they address different issues (more precisely, the blocking statute counters and deters the extra-territorial application of sanctions; the ACI addresses coercion targeting the EU or its Member States)
- The ACI should be triggered if the blocking statute is not successful
- The blocking statute, as amended, and the ACI should be triggered in parallel to counter the extra-territorial application of sanctions to the EU
- Other
- Don't know / no opinion / not applicable

statute is not successful: 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method. Please explain why you think the blocking statute, as amended, and the ACI should be triggered in parallel to counter the extra-territorial application of sanctions to the EU: 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method. Please specify how else should the amended blocking statute and the ACI interact with each other: 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method. Please explain your answer to question 31: 5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method. **Additional information**

Please explain why you think the ACI should be triggered if the blocking

Should you wish to provide additional information (e.g. a position paper, report) or raise specific points not covered by the questionnaire, you can upload your additional document(s) below. Please make sure you do not include any personal data in the file you upload if you want to remain anonymous.

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